



# Introduction





## PRIME Task Force Transition Capacity

As the railway sector approaches the implementation of the new Capacity Regulation, the Infrastructure Managers and Allocation Bodies are timely and proactively preparing for the upcoming transition

The IMs are taking the right steps to further increase the attractiveness, competitiveness, and reliability of the railway system for their customers and society and to improve the mobility of people and goods across Europe!

# Transition Taskforce Capacity

- 22 PRIME Members participating
- Monthly plenary meetings
- TF lead: Linda Thulin & Alfred Pitnik

Organized in 5 Groups:

Group	Lead
#1 - External Relations	Marketa Klesal, Jakub Dufek
#2 - Focal Points & RFC Transition	Linda Thulin, Alfred Pitnik
#3 - ENIM Rules of Procedure	Stefano Castro
#4 - Roadmap	Oliver Sellnick
#5 – Network Coordinator (NC) Appointment Document	Sven-Marius Gjeruldsen

The Task Force provides PRIME Plenary with deliverables for decision and information







# Capacity regulation on its way!

- An agreement on the final text of the capacity regulation has been reached between the EU co-legislators. Preparations for publication of the legal text are under way. The Regulation will provide the legal framework that will make it possible to manage the capacity, traffic and performance of the use of railway infrastructure more efficiently, thereby improving the quality of services and being able to accommodate more traffic on Europe's railway network for applicants and bring benefits to all EU citizens.
- The proposed Regulation both requires and empowers the Infrastructure Managers to develop and implement European solutions regarding **Capacity Management, Traffic Management and Performance Review on a European and national level**, with special chapters dedicated to each of these functions. The regulation requires a high degree of coordination while at the same time provides the Infrastructure Managers a considerable flexibility on how to coordinate among themselves and engage with stakeholders.
- The **new coordination mechanisms** provided by the Capacity Regulation to the EU's Infrastructure Managers play a vital role in implementing the Capacity Regulation and thereby contribute to better coordinated rail services across the EU and represent a key action of the European Green Deal and the Sustainable and Smart Mobility Strategy.

# IMs collaborate and jointly support the effective implementation of the Capacity Regulation

- The IMs will set up their European **decision-making platform ENIM** to take responsibility for all the tasks assigned to it in the Capacity Regulation.
- IMs are preparing their European organization **RailNetEurope (RNE) as the Network-Coordinator**.
- The IMs commit to make the outmost efforts to adhere to the guidelines, frameworks etc., while retaining responsibility for their operational decisions.
- The **IMs retain ultimate responsibility for the performance** of capacity and traffic management on an individual level.
- At the same time, the **IMs are collectively responsible** for establishing the coordination mechanisms necessary to ensure harmonized European framework conditions and to coordinate planning, allocation and operational processes, including notably the ENIM, the NC, Focal Points, coordination groups.



# IMs collaborate and jointly support an effective implementation of the Capacity Regulation

- This can only be done with a **sound commitment**, involvement and understanding of the processes of IMs and the implications of changing them both on European and national level.
- The **IMs will provide the resources necessary** to fulfil the obligations stemming from the Regulation in an efficient way.
- The implementation timeline in the Regulation is ambitious, so **early preparation is key**.
- The level of decisions of ENIM shall be on a **strategic and supervisory level**, to attract the participation of the CEO/DG level to ensure **strong commitment** by its members
- ENIM tasks under the SERA-directive must continue to be fulfilled



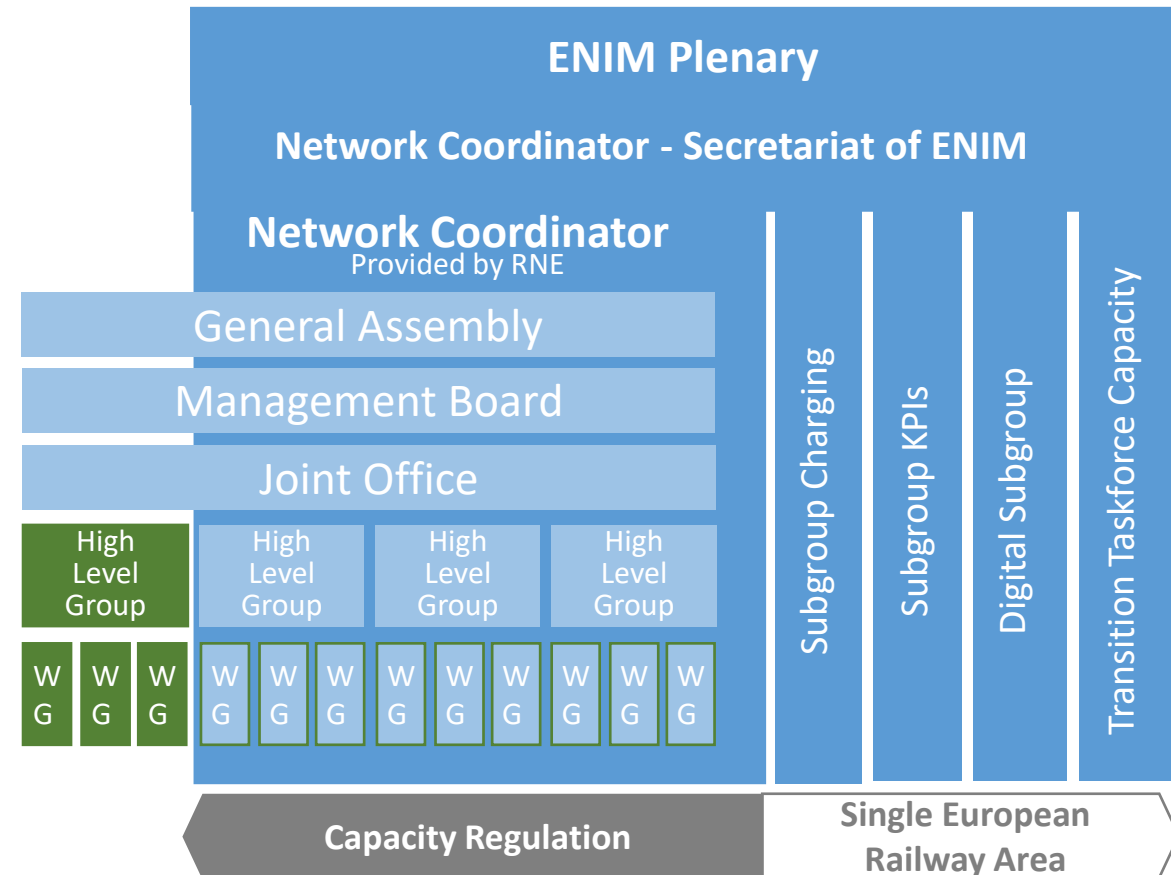
# Governance structures

Governance for IMs to jointly prepare and fulfil the SERA-Directive and Capacity Regulation.

Provided and performed in collaboration by Infrastructure Managers in Europe.

**One ENIM Plenary** for all matters of the Single European Railway Area (SERA) and of the EU Capacity Regulation (EU Commission Co-Chair on SERA).

The Network Coordinator coordinates and supports the IMs and acts as the secretariat to prepare ENIM's meetings, documents, decisions and opinions, as defined in the regulation.



# Governance Transition

## - for effective implementation of the Rail Capacity Regulation

- Platform of Rail Infrastructure Managers in Europe, PRIME evolves to the new European Network of Infrastructure Managers in Europe, ENIM
- RailNetEurope, RNE will perform the task of the Network Coordinator, NC
- The current Rail Freight Corridors tasks will in the future be covered by ENIM, NC, ETC Coordinators, Freight Governance, Focal Points, Coordination groups.
- Infrastructure Managers remain responsible for their individual and collective performance in their coordination-mechanisms







## Infrastructure Managers are preparing RailNetEurope, RNE as the Network-Coordinator

- This is based on the fact that IMs have been cooperating since 2004 in RNE to define common processes for Capacity, Traffic and Performance Management, and to develop and operate international IT systems supporting these processes.
- RNE is set up as an association with 38 members (IMS/ABs) covering most of Europe.
- The IMs in RNE General Assembly in December 2023 agreed on projects to prepare the entity for the expected designation as Network Coordinator, including the supporting function to ENIM.
- The 24th PRIME Plenary decided with it's statement to start preparing RNE as the future Network Coordinator.



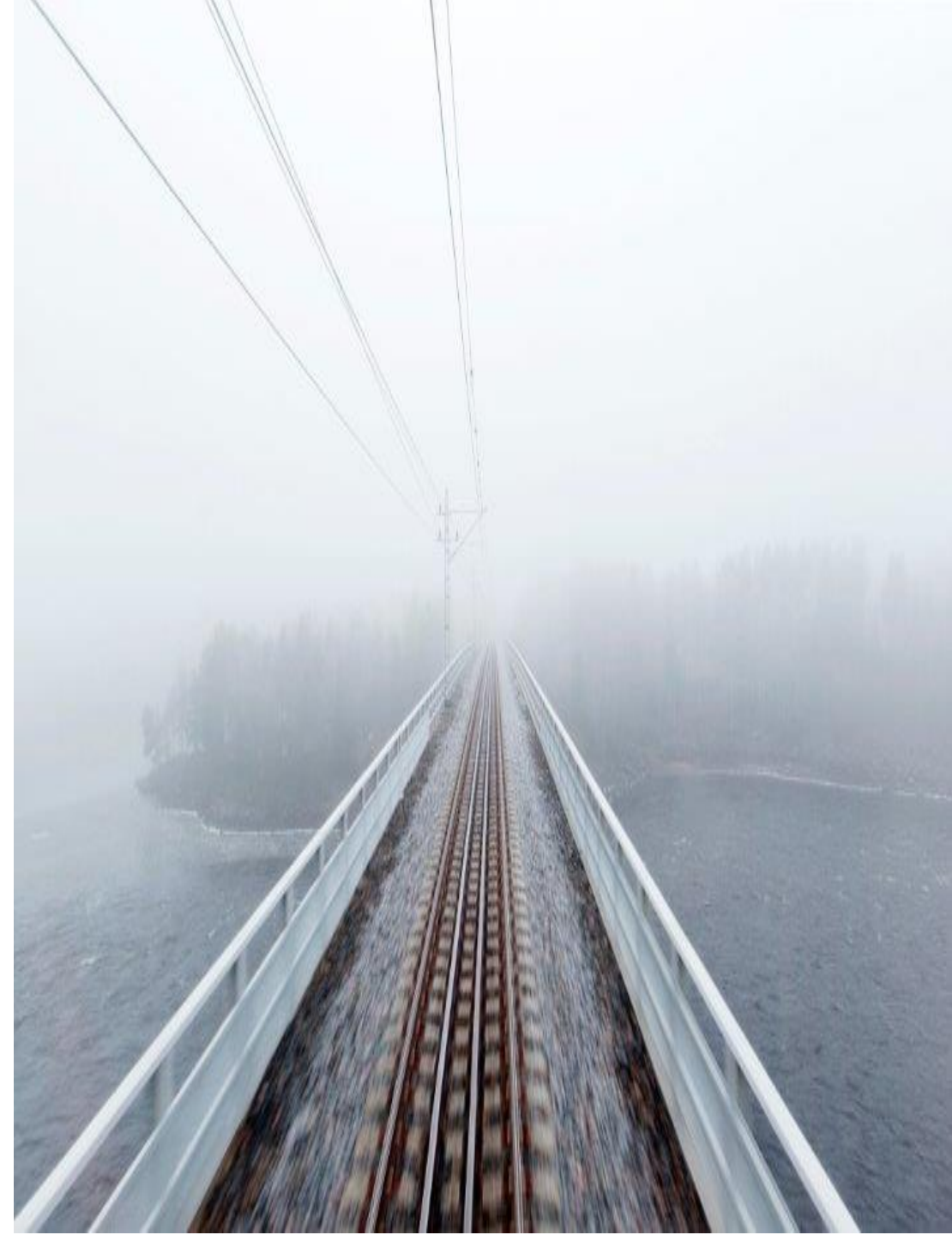
The implementation timeline in the Regulation is ambitious - so early preparation is key!

*Article 77*

**Entry into force and application**

1. This Regulation shall enter into force on the day following that of its publication in the *Official Journal of the European Union*.
2. It shall apply from [1 January 2026]. However:

Will be replaced with final article 77





# Timeline PRIME Task Force Transition Capacity

The work is based on the draft regulation regarding use on rail infrastructure capacity by DG MOVE and may be updated after the decided regulation

**Task Force meetings 22 IMs + support by EU Commission**

**10th of January 2024**

Start sessions 2025

**27th June 2024**

Prime Plenary

Intermediate report

Input and support from  
PRIME Plenary

**28th November 2024**

PRIME Plenary Decision on the results:

- Organizing the responsibilities of ENIM as set out in the proposal for a regulation
- Internal governance and decision making processes within the European Network of Infrastructure Managers (ENIM)
- The decision-making process between ENIM and the Network Coordinator
- Statement of Infrastructure Managers (IM) and Allocation Bodies (AB)\* in PRIME on effective implementation of the proposed Rail Capacity Regulation

**26th June 2025**

Prime Plenary

Roadmap – decision

Intermediate findings on Relations

Focal Points & RFC transition  
Rules of Procedure – parts of them being acknowledged

**20th November 2025**

PRIME Plenary Decision on the results

- Roadmap ENIM implementation and adapted roadmap in case required by final version of capacity regulation
  - Statement of PRIME 2025
- For information draft deliverables of TF 2025:
- Guidelines on Focal Points
  - Proposal for Rail Freight Corridor transition
  - Internal Rules of Procedure

TF to accompany ENIM implementation



For Decision

# Updated Roadmap for the practical establishment of ENIM

1. Review Task Force deliverables according to Capacity Regulation in force
2. Identify and invite all future ENIM members by name in order to extend PRIME Plenary with additional ENIM members (Art. 55)
3. Adoption of RoPs by ENIM Plenary (Art. 55)
4. Elect new Chair(s) (Art. 55)
5. Appoint NC (Art. 58) based on formalized agreement ENIM-NC pre-approved by EC
6. Prepare ENIM/NC secretariat (Art. 59)
7. Mandate NC to start work on frameworks (Art. 59(2))
8. Mandate of ENIM to NC to assume certain tasks on behalf of ENIM (Art. 56(d+e), 59+61)
9. Have NC submit annual work programme (Art.58(2))
10. Adopt and implement consultation-guidelines (Art. 54) and include them in EFs
11. Define work programme of at least two years (Art. 55 (8))
12. Publish members, Rules of Procedure, methods, work, contact details on website (Art. 57)
13. Clarify and avoid overlap of existing PRIME Sub-Groups with content of Capacity Regulation
14. Establish collaboration and engagement with stakeholders



# Infrastructure Managers statement on progress

- The IMs task force ensures the smooth and effective implementation of ENIM and its structures and establish collaboration and engagement by stakeholders. The steps are defined in a roadmap and work-plan 2026.
- ENIM and all its stakeholders e.g. applicants and partners will design their future relations regarding the new governance structures. Part of the establishment of the new governance structures is the consultation and coordination; therefore, stakeholders will be involved in setting up those processes. ENIM relations will in practice be managed by the Network Coordinator in a transparent and efficient way.

**STAKEHOLDER AND PARTNER RELATIONS INVOLVEMENT IS KEY!**

For information and feedback



## 2025 Draft Deliverables for Information:

- Draft Rules of Procedure ENIM and Terms of Reference for Focal Points
  - have been worked out by the TF and are for information only at this stage
  - further work is needed, in this process adaptation resulting from legal requirements and for the set-up of ENIM will be taken into account
- Decision will be taken by ENIM at or after the founding plenary
- The RoP will still be subject to consultation with the European Commission

# ENIM - Rules of Procedure - chapters

- Point 1 - Mandate and scope of action
- Point 2 - Membership
- Point 3 - Non-Members
- Point 4 - Financing
- Point 5 - Observers
- Point 6 - Decision-making
- Point 7 - Operation of ENIM
- Point 8 - Plenary meetings
- Point 9 - Working-groups
- Point 10 - Network Coordinator
- Point 11 - External relations
- Point 12 - Transparency
- Point 13 – Reporting





# ENIM External Relations

**ENIM Secretariat** shall organize all ENIM external relations, including topics laid down in the SERA Directive, in an open and transparent manner.

**ENIM's cooperation with:**

- **European Coordinators of European Transport Corridors (as defined in Article 52 (1) of Regulation (EU) 2024/1679)**
  - **Definition:** European Coordinators include those responsible for European Transport Corridors, ERTMS, and the European Maritime Space.
  - **Meetings:** ENIM shall invite the European Commission, European Coordinators, and relevant Member State representatives to its meetings to discuss rail infrastructure development and ensure cooperation as required by the Regulation.
  - **Performance Reviews:** ENIM shall cooperate with European Coordinators on performance reviews in line with the operational requirements of European Transport Corridors (Article 19), and will remain open to cooperation under Articles 53 and 54.
  - **Ongoing Contact:** The ENIM Secretariat shall maintain regular communication with all European Coordinators and their advisors, focusing on coordination, performance reviews, and other relevant topics.
  - **ETC Forum Participation:** ENIM will shall represented at all European Transport Corridor (ETC) Forum meetings. It will appoint one or more representatives and approve any presentations or reports beforehand.



# ENIM External Relations

## ENIM's cooperation with:

- **European Network of Rail Regulatory Body (ENRRB)**
  - ENIM's duty to consult with ENRRB shall be included in the mandate of the Network Coordinator (NC)
  - The NC shall manage the consultation process for all relevant documents (e.g. European Frameworks, guidelines, KPIs)
  - ENIM shall share its opinion or recommendation on draft strategic planning documents (as per Article 11(2)) with ENRRB or inform ENRRB if no opinion was adopted.
- **Performance Review Body (PRB) - *changed in trilogues to Advisory Performance Panel***
  - ENIM shall consider PRB's recommendations on topics listed in Article 52(3) and respond within the deadlines set by PRB.
  - ENIM shall invite PRB to contribute to sections of the report, as required by Article 51(2).
- **Sector Associations**
  - Sector Associations are allowed to attend the SERA Directive part of ENIM meeting without specific permission, in role of observer. They may be invited to the Capacity regulation part of ENIM meetings when needed.
  - Observers are allowed to attend ENIM working groups dealing with SERA Directive related issues.



# Focal Points principles

- It is the responsibility of the Infrastructure Managers to establish coordination in line with the Capacity Regulation
- High flexibility on how to coordinate
- Existing structures can be used
- Network Coordinator contributes to a successful coordination between Infrastructure Managers
- Transparency – ENIM publishes all relevant information - including on Focal Points - on its website.
- Coordinate strategic planning, allocation, and management of rail infrastructure capacity
- Facilitate cross-border rail services, particularly for freight and passenger transport
- Integrate digital tools, performance monitoring, and socio-economic/environmental criteria
- Ensure stakeholder engagement and transparent reporting across the EU rail network



# Terms of Reference for Focal Points and coordination of Infrastructure Managers

The Terms of Reference provide a flexible, principle-based framework for Infrastructure Managers to establish and manage any Focal Point for rail capacity coordination, providing a simple structure and approach while ensuring compliance with the respective Regulation.

## Content:

- Background
- Objectives
- Scope
- Mandate
- Criteria
- Principles
- Tasks of Infrastructure managers in respect of these ToR
- Role of the Network Coordinator
- Legal Basis





# Rail Freight Corridor's transition

Based on:

- Regulation 913/2010
- TEN-T Regulation
- Capacity Regulation
- RFC Task Force
- Brenner, Femern Platform
- Scanned stakeholder strategy workshop



- Analysis of the Rail Freight Corridors-tasks completed and transfer identified to be structured by ENIM, NC, TEN-T coordinators, Freight Governance, Focal Points, Coordination groups.
- Some Tasks of Reg. 913/2010 not covered by the Capacity Regulation not to be continued
- ENIM Task force Transition continue dialogue with ETC Coordinators to set-up the future cooperation and joint understanding.
- FYI: RNE will continue the established RFC Task Force for transition of RFCs tasks



# Prime Plenary November 2025

## For decision

- Updated Roadmap and work program of the Implementation Task Force 2026, for practical implementation of ENIM
- Infrastructure Managers statement for communication

## For information and feedback

- Draft ENIM Rules of Procedures
- Principles and Terms of reference for Focal Points and Coordination Groups
- Transition of Rail Freight Corridors Tasks





A stack of several books is visible on the right side of the image, resting on a wooden surface. The background is a soft, out-of-focus light brown color. The text 'Back-up slides for reading' is centered in a large, white, sans-serif font.

# Back-up slides for reading

# Updated Roadmap for the practical establishment of ENIM

1. Review Task Force deliverables according to Capacity Regulation in force
2. Identify and invite all future ENIM members by name in order to extend PRIME Plenary with additional ENIM members (Art. 55)
3. Adoption of RoPs by ENIM Plenary (Art. 55)
4. Elect new Chair(s) (Art. 55)
5. Appoint NC (Art. 58) based on formalized agreement ENIM-NC pre-approved by EC
6. Prepare ENIM/NC secretariat (Art. 59)
7. Mandate NC to start work on frameworks (Art. 59(2))
8. Mandate of ENIM to NC to assume certain tasks on behalf of ENIM (Art. 56(d+e), 59+61)
9. Have NC submit annual work programme (Art.58(2))
10. Adopt and implement consultation-guidelines (Art. 54) and include them in EFs
11. Define work programme of at least two years (Art. 55 (8))
12. Publish members, Rules of Procedure, methods, work, contact details on website (Art. 57)
13. Clarify and avoid overlap of existing PRIME Sub-Groups with content of Capacity Regulation
14. Establish collaboration and engagement with stakeholders



# 1. Review Task Force deliverables according to Capacity Regulation in force

## 2. Identify and invite all future ENIM members by name in order to extend PRIME Plenary with additional ENIM members (Art. 55)

- Members (Art. 55 (2)) and non-members (Art. 55 (3)) to **appoint representative** and **alternate** for Founding Plenary
  - All members from **one Member State** shall together have **one vote** (Art. 55 (5))
  - Members of the **PRIME SERA** plenary – other than members under the Capacity Regulation - could attend future ENIM Plenaries as non-members
- We must **observe any changes** in the membership of ENIM (e.g. from Norway or Switzerland)



### 3. Adoption of Rules of Procedure (RoP) (Art. 55)

- Following the consultation of and approval by the Commission, ENIM shall adopt and publish its rules of procedure.” (Art. 55 (4))
  - Develop draft RoP
  - Consultation and approval of Commission
  - Adopt RoP in Founding Plenary to be effective on Application of Regulation or shortly thereafter
  - Publish RoP

## 4. Elect new chair **Chair(s)** (Art. 55)

- “It (ENIM) shall elect a **Chair(s)** from among its members with a two thirds majority” (Art. 55 (6)) in Founding Plenary
  - If ENIM members would like to vote for two chairs, e.g. as Co-Chairs or Chair and Deputy, the RoP will have to be adopted accordingly

## 5. Appoint NC (Art 58) based on formalized agreement ENIM-NC pre-approved by EC

### Art 58 (1)

- Prior to appointment of the NC seek consent of EC to appointment of NC and
    - a) the terms and conditions for the appointment
    - b) the conditions of withdrawal of the appointment
    - c) the procedure to monitor work and effectiveness
    - d) any additional operational duties and tasks of the NC
- Incl. also financial aspects like
- Collection of funds
  - Budget control
- Develop draft agreement covering a)-d)
  - Review with RNE
  - Seek consent of Commission
  - Adopt in Founding Plenary to be effective on Application of Regulation or shortly thereafter

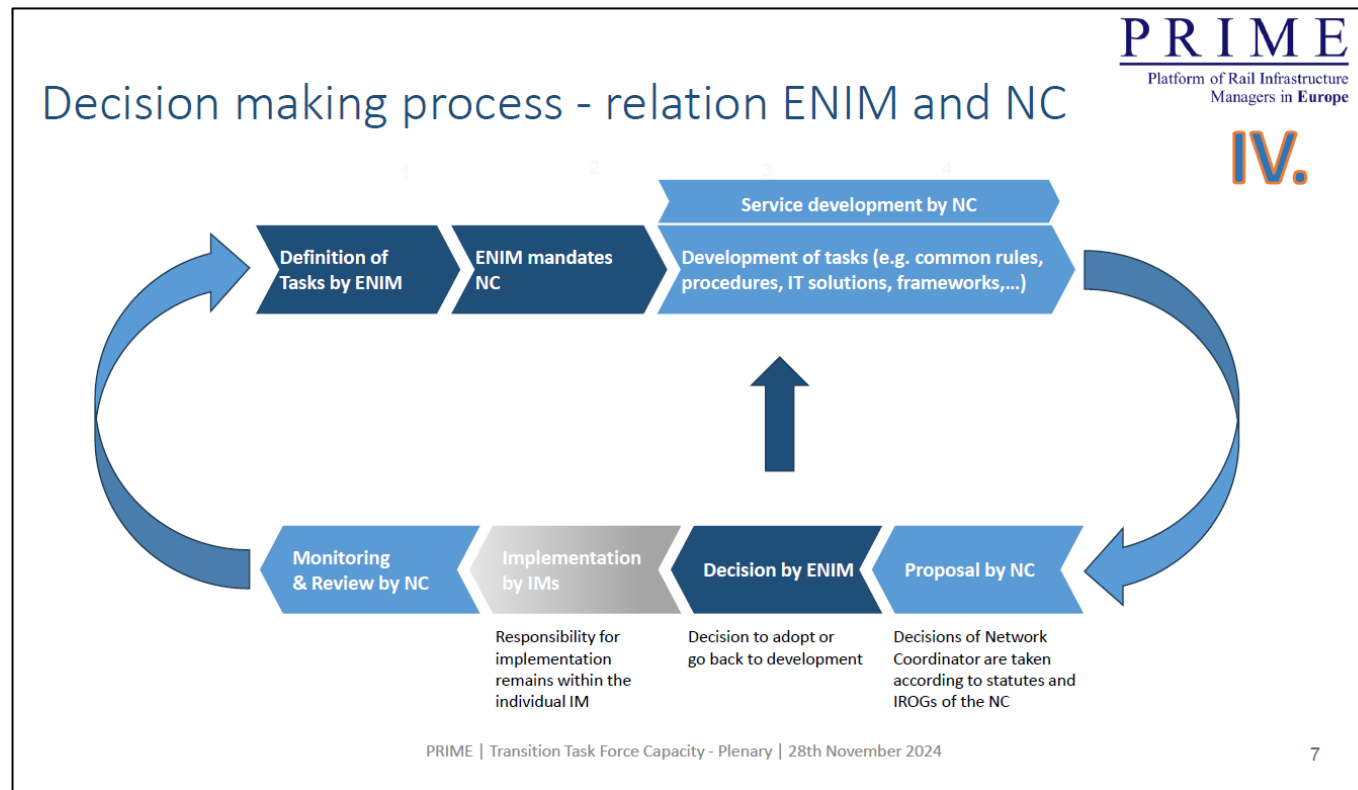


## 6. Prepare ENIM/NC secretariat (Art. 59)

- The NC to prepare of ENIM's meetings, documents, decisions, opinions (Art. 59)
  - Develop model including scope, functioning, reporting line, staffing (Scope: Organization of external relations to be included)
  - Negotiate with RNE
  - Agreement to be annexed to the NC appointment document with flexible process for practical changes

## 7. Mandate of ENIM to NC to work on frameworks (Art. 59)

- Adopt Mandate to NC in Founding Plenary to “contribute to the preparation of the European frameworks ...” (Art. 59 (b))



## 8. Mandate of ENIM to NC to assume certain operational tasks on behalf of ENIM (Art. 59 + 61)

- Adopt Mandate to NC in Founding Plenary including in particular
  - To act as (Art. 59)
    - contact point on behalf of IMs
    - First point of contact for stakeholders outside the rail sector
    - Contact point on behalf of ENIM for applicants and other operational stakeholders
  - To prepare a common structure for the network statement to be adopted by ENIM (Art. 61 (1)) at ENIM Plenary
  - To participate in EU Rail System Pillar steering group and deployment group
  - Mandate the NC to propose **opinions and recommendations to infrastructure managers** that **ENIM may adopt, adjust or refuse** (Art. 56 (d+e))



## 9. Have NC submit annual work programme (Art.58(2))

- “The NC shall execute its tasks in an impartial and cost-effective manner and shall act on behalf of ENIM. For this purpose, it shall submit to ENIM its annual work programme with respect to the tasks set out in this Regulation ... .”
- NC to develop work programme and submit it for Founding Plenary of ENIM

## 10. Adopt and implement consultation guidelines (Art.54) and include them in European Frameworks

Goal of guidelines: Ensure appropriate and regular consultation of interested parties

- Develop process with the support of the NC and with the involvement of the designated focal points of IMs (Art. 60)
- Adopt in Founding Plenary
- Include in the European Frameworks after founding Plenary
- Implement process with the support of the NC and with the involvement of the designated focal points of IMs (Art. 60)

# 11. Define ENIM work programme of at least two years (Art. 55 (8))

- ENIM shall define its work programme covering at least a period of two years
- consult applicants and other operational stakeholders following mechanism referred to in Art. 54
- Consult EC, ERA, ERJU
- Adopt in Founding Plenary



## 12. Publish members, Rules of Procedure, methods, work, contact details on website - transparency (Art. 57)

- Importance of transparency – ENIM shall ensure that its membership, methods of operation and all relevant information about its work are made publicly available on its website.
- Publish members, RoPs, methods, work programme, contact details on website when Regulation is applicable
- Existing PRIME homepage can be used and expanded
- To be included in additional operational duties of NC (Art. 58 (1))

## 13. Clarify and avoid overlap of existing PRIME Sub Groups with content of Capacity Regulation

- PRIME Digital and KPI Sub Groups covering partly duties of the IMs under the Capacity Regulation
- Potential solutions
  - Scope of Sub Groups could be adjusted
  - Changing role of EC (voting member under SERA but assessing entity for matters of Capacity Regulation)
- Adopt changes if necessary in Founding Plenary

## 14. Establish collaboration and engagement with stakeholders

- ENIM and all its stakeholders e.g. applicants and partners will design their future relations regarding the new governance structures.
- Part of the establishment of the new governance structures is the consultation and coordination; therefore, stakeholders will be involved in setting up those processes. ENIM relations will in practice be managed by the Network Coordinator in a transparent and efficient way.



# ENIM Membership and involvement of other stakeholders

Bodies	MEMBERS	NON MEMBER REPRESENTATIVES	PLENARY PARTICIPATION	PLENARY VOTING	WORKING GROUPS	AD HOC CONSULTATION	MEMBERSHIP FEES
All EU IMs* responsible for TEN-T core/extended core lines	X		X	X	X		X
IMs* of the core/extended core lines of countries that have, through international agreements, committed to implement the Regulation	X		X	X	X		X
European Commission	X		X		X		
EU Coordinator			X				
Member States (Where relevant)			X Ad hoc invitation as requested by art.57				
ERA			X on invitation		X on invitation		
EU IMs* not responsible for TEN-T core/extended core lines (IMs belonging to Comprehensive network) art. 55 point 3 - (on a voluntary basis)		X (upon request of the IM)	X (upon request of the IM)		X (upon request of the IM)		
Non EU IMs* of countries which are part of TEN-T Network (annex IV) but not non implementing the Capacity Regulation			X on invitation		X on invitation		
Non EU IMs* of countries which are not part of TEN-T Network and not non implementing the Capacity Regulation						X	
Advisory groups (RUs, Terminals, Ports and Sector Associations)						X	

\* to make the document easier to read, if IMs are mentioned ABs are always included

# Coordination between Infrastructure Managers

Legal building blocks for creating  
Coordination Groups

## Article 57 - Transparency

1. ENIM shall ensure that its membership, methods of operation and all relevant information about its work are made publicly available on its website. It shall include **contact details of dedicated coordination groups**, established by the infrastructure managers and references to coordination tools and procedures in accordance with Article 53.

## Article 60 - Focal points for coordination of infrastructure managers

1. In order to ensure **coordination between infrastructure managers** in accordance with **Article 53**, the **infrastructure managers shall designate focal points**. The focal point shall act as the **central interface** between the **organisation of the infrastructure manager** and the **other entities involved in the coordination activities**.
2. **Infrastructure managers shall inform** without delay **ENIM** about any **changes** in focal points for inclusion in the **publications referred to in Article 57(1)** (Transparency).

## Article 53 - Coordination between infrastructure managers (...)

2. Infrastructure managers shall coordinate at least on the issues set out in Annex IX and shall comply with the specific coordination requirements set out in the Articles referenced therein. Infrastructure managers shall in particular: (...)
  - (b) coordinate at the most appropriate geographical level, involving the entities which are best placed to achieve effective and efficient outcomes, in line with the principle of subsidiarity;
  - (c) cooperate with other infrastructure managers through the designated focal points referred to in Article 60;
  - (e) **appoint a leading entity**, whenever coordination activities involve multiple actors, which shall **report to ENIM** and shall be **responsible for organising consultation activities** in accordance with **Article 54**;